

THE AUSTRALIAN NATIONAL UNIVERSITY

HERITAGE STRATEGY

2010-2012

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PART 1 - INTRODUCTION

The Australian National University is one of the world's great research institutions, distinguished by outstanding teaching and the highest standards of scholarship. The ANU was founded by the passing of the Australian National University Act in 1946, permanently establishing the institution in the heart of the Australian Capital Territory. The University controls properties in numerous locations around Australia, with research based at five main campuses:

- The Acton Campus, ACT
- Mount Stromlo Observatory, ACT
- Kioloa Coastal Campus, NSW
- Siding Spring Observatory, NSW
- North Australia Research Unit, NT

The requirements of the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) and the *Environment and Heritage Legislation Amendment Act 2003* state that all Commonwealth agencies must prepare a Heritage Strategy that outlines the processes for managing places that have, or may have, Commonwealth Heritage values. The ANU currently owns or controls 40 places on the Commonwealth Heritage List, either listed independently or as part of a larger complex, with many more unique locations registered on local, state or territory heritage lists.

Many of the earliest buildings, in particular those that predate the foundation of the University, have been gradually altered to accommodate a wide range of different uses. The constantly evolving nature of University research places additional pressures on the heritage values, and fully cements the need for an effective Heritage Strategy.

The first ANU Heritage Strategy was prepared in 2006. This document has helped to develop policies and guidelines for the effective management of heritage assets at the University. The revised Strategy will reinforce and build upon the principles introduced in 2006 and outline future directions and goals for the ANU Heritage Program.



University House, Acton



No. 14 Balmain Lane, Acton

HERITAGE AT THE ANU

The Australian National University takes pride in its heritage and aims to identify the heritage values of its properties, conserve sites, buildings and significant landscapes and wherever possible to avoid or minimise significant impact on heritage values. The ANU controls land that contains Indigenous sites, site complexes that are associated with nineteenth and twentieth century settlement and industry and sites that have significance for the University itself, associated with scientific discoveries and important research. As befitting its reputation as a world-class institution, the University seeks to be pro-active in its recognition of heritage values and the protection of these values. The ANU Heritage Program is constantly evolving to manage changing legislation and philosophies. It seeks a balance between conserving heritage values and the continued use of sites by the University community.

There are four main locations that have Commonwealth Heritage values at the ANU:

Acton, Australian Capital Territory

The Acton Campus is the main research and teaching campus of the University and contains more than 30 buildings that are listed on the Commonwealth Heritage List. The Acton Conservation Area is significant for its role as one of the earliest 'suburbs' of Canberra and the centre of administration during the developing years of the Territory. With the upcoming centenary of Canberra's foundation in 2013 it is important that the history of the remnant Acton buildings and landscapes are properly showcased.

Some buildings, such as the RG Menzies Library and the student residence Toad Hall, are significant for their contribution to the evolution of the Acton campus. Others are important for their contribution to scientific research, such as the John Curtin School of Medical Research or the Research School of Biological Sciences. As all of the heritage listed buildings found on the Acton Campus are currently utilised by the University for teaching, research or accommodation purposes, their conservation presents ongoing challenges.

The identification of heritage values on the Acton campus is an important part of the University's Heritage Program. Through the preparation of a number of Heritage Studies, it is anticipated that all sites that have Commonwealth Heritage values on the Acton campus will be identified by July 2011.

Mount Stromlo, Australian Capital Territory

The Mount Stromlo Observatory Precinct presents a cultural landscape that is significant for the scientific history of

astronomical observations in Australia, as well as the early development of Canberra. The damage caused by the 2003 bushfires has led to a number of challenges in the management of the heritage at Mount Stromlo. However, the importance of the work undertaken at the site, as well as the aesthetic value of the location, remains undiminished. Mount Stromlo Observatory was included on the Commonwealth Heritage List in 2004.

Siding Spring Observatory, New South Wales

Siding Spring Observatory was established in the early 1960s and today is the largest observatory in Australia. The visually superb site includes a number of telescopes operated by local and international organisations and has been the location of important scientific research. The Observatory is listed on the Coonabarabran Shire Local Environmental Plan.

Kioloa Coastal Campus, New South Wales

The Kioloa Coastal Campus is one of the only coastal grazing properties operating on the south-east coast of Australia. The homestead of the property, originally the first post office of the area, has been included on the Shoalhaven Local Environment Plan. The campus also has upwards of 30 Indigenous sites located within its grounds, with one location listed on the Register of the National Estate. The nature of these sites range from isolated artefact scatters and axe-grinding grooves to culturallysignificant midden complexes on the nearby coastline. Their protection presents unique challenges, yet is of paramount importance for the history of the region.

Spring Valley Farm, Australian Capital Territory

Spring Valley Farm contains a number of sites with single Indigenous artefacts. Though risks to this relatively isolated location are few, the sites should continue to be monitored.

ANU House, Melbourne

ANU House was constructed in the 1850s to serve as an inner-city residence for professionals such as doctors and lawyers. The building is historically significant as one of the few surviving nineteenth century residences in the central Melbourne city area. ANU House is listed on the Victoria Heritage Register (H0607).



74" Telescope dome, Mount Stromlo Observatory



School of Music, Acton

ANU HERITAGE DOCUMENTS

The ANU Heritage Strategy refers to a number of separate administrative documents that govern heritage matters at the ANU. These documents, and how they relate to each other, are as follows:

ANU Heritage Program

The Heritage Program is a broad descriptive term used to refer to the heritage activities undertaken at the ANU.

ANU Heritage Strategy

The ANU Heritage Strategy is a document that outlines the strategy for managing heritage places and the steps that will be taken to protect and conserve their Commonwealth Heritage values. The Strategy is required under the EPBC Act and is reviewed every three years.

ANU Heritage Management Manual

The Heritage Manual is a document that outlines the internal procedures to be undertaken by the ANU in the running of its Heritage Program. It presents a standardised set of heritage management practices that are designed to reflect 'bestpractice'. The Manual is updated regularly to account for changes in legislation and any issues that arise.

The ANU Heritage Manual includes the following:

- Site Protection Protocols for Indigenous and European sites
- References to the relevant legislation
- Classifications for heritage places on ANU property
- Contact lists for relevant government departments, nongovernment organisations and Indigenous groups

ANU Heritage Administration Plan

The Heritage Administration Plan establishes expected timeframes and performance indicators for each of the tasks outlined in the ANU Heritage Strategy. Major objectives of the Plan include the annual update of the ANU Heritage Register and website and completion of Heritage Studies, Heritage Management Plans and Natural Heritage Assessments. It is used as a device to measure the success of the Heritage Program and is reviewed every three years.

The ANU Heritage Administration Plan is reproduced as Appendix A.

Heritage Studies

Heritage studies are prepared for locations in order to identify and assess the heritage value of any sites, areas or buildings. Heritage Studies are an important tool for future developments. The Studies are forwarded to DEWHA or other heritage experts for comment, who may in turn forward the Studies to the Minister for the Environment, Heritage and the Arts for formal assessment and subsequent inclusion on local, state or national heritage lists.

No. 28 Balmain Crescent, Acton

Heritage Management Plans

Heritage Management Plans are prepared to protect and manage the identified Commonwealth Heritage values of a specific site, area or building. The Plans provide a management framework that includes reference to any statutory requirements and agency mechanisms for the protection of identified Commonwealth Heritage values. They include a history and description of the place and any proposals for change or potential pressures on the identified values. It also includes policies that outline management processes, in particular those related to site access, community consultation, and methods of interpretation. Management Plans are forwarded to DEWHA and the Australian Heritage Council for comment and are reviewed every five years. It is anticipated that the ANU will prepare Management Plans for all sites that are currently listed on the Commonwealth Heritage List within the life of this Strategy.

Campus Development Plan and Campus Development Guide

The Campus Development Guide is a statement of the University's policies relating to the planning and development of the Acton campus. The matters contained in the Guide include site usage, traffic and parking, landscaping, environmental management policies and, of course, heritage management. The Guide is essentially a policy and reference manual.



PART 2 - HERITAGE MANAGEMENT PROCEDURES

Old Nurses Quarters, Acton

OBJECTIVES OF THE ANU HERITAGE STRATEGY

The Australian National University has prepared this Heritage Strategy to meet its obligations under the EPBC Act. The Act emphasises the importance of a written heritage strategy for managing places owned by a Commonwealth agency in order to protect and conserve their listed heritage values. The finalised Strategy will be submitted to the Minister for the Environment, Heritage and the Arts.

The aim of the ANU Heritage Strategy is to demonstrate how the University will meet its obligations under sections 341S, 341Z, 341ZA and 341ZB of the EPBC Act. In particular, the ANU Heritage Strategy aims to demonstrate how and when the ANU will:

- Assess all the places which the ANU owns or controls to identify potential Commonwealth and/or other heritage values
- Protect and conserve heritage values
- Integrate ANU policies and actions with those policies and/or actions of other agencies with heritage responsibilities at the Commonwealth, State or Territory level of administration
- Present and transmit all heritage values to future generations

MANAGEMENT OF THE ANU HERITAGE PROGRAM

Operation of the ANU Heritage Strategy

The ANU Heritage Strategy acts as the overarching document for heritage management at the ANU. All decisions relating to heritage management made by the University must be in concordance with the principles and policies outlined in the Heritage Strategy.

Consultation with the Department of the Environment, Water, Heritage and the Arts (DEWHA), the Australian Heritage Council and/or the Minister for the Environment, Heritage and the Arts (henceforth, the Minister) is an integral part of the management of places with identified heritage values on lands controlled by the University. Expert advice is sought in the drafting of Heritage Management Plans or, where necessary, Heritage Impact Statements. Drafts of such documents will be forwarded to DEWHA and the Australian Heritage Council. In instances where such documents have not yet been prepared, advice is sought directly from DEWHA. This may include, but is not restricted to, formally seeking a referral for any actions.

Delegation of Heritage Duties

The ANU has a Delegations of Authority Policy that outlines the processes regarding the delegation of duties at the University. While the responsibility for the management of the University's heritage obligations resides with the Vice-Chancellor, for practical purposes this delegation has been transferred to the Director of ANU Facilities & Services Division (F&S). The Director has established a management structure within this Division to oversee the implementation of the Heritage Strategy. This is coordinated by the Associate Director in consultation with Divisional Heads, such as University Maintenance and planners.

F&S Division management provides reports on all relevant matters associated with site heritage to the Vice-Chancellor and/or the Campus Planning and Development Committee (CPDC), as appropriate¹. The Vice-Chancellor will determine if any matters are to be referred to the University Council. Daily management of heritage issues are handled by relevant sections of the Facilities & Services Division. The Associate Director manages issues associated with development approvals, examines concerns raised in the Heritage Strategy and, subsequently, ensures that the objectives established in the Heritage Administration Plan are fulfilled. To assist in the day-to-



'Constable's Cottage', Acton

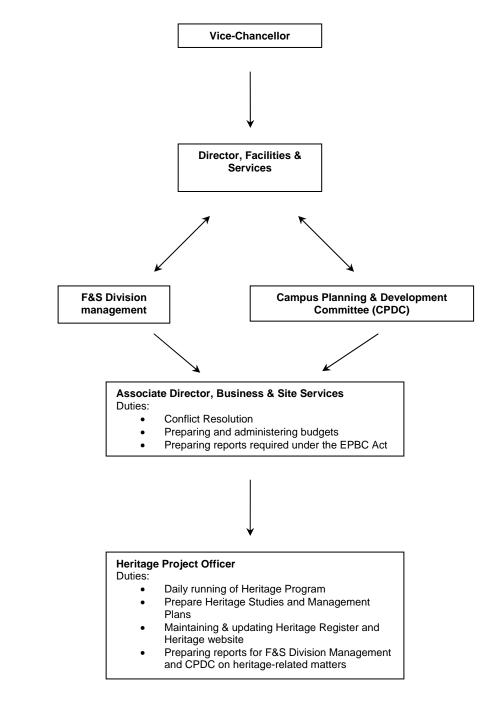
¹ Refer Appendix C for information about the ANU Campus Planning and Development Committee

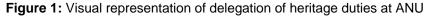


Lennox House, Acton

day resourcing, the Division has assigned a staff member to undertake the duties of Heritage Project Officer.

The Heritage Project Officer has a number of responsibilities. Primarily, these include the regular revision and update of the ANU Heritage Register and website, preparation of reports for F&S Management and the daily running of the ANU Heritage Program. The Heritage Project officer is also responsible for the preparation of Heritage Management Plans and Heritage Studies.





HERITAGE MANAGEMENT PROCEDURES

The following section outlines specific processes and procedures that are implemented at the ANU when future works or divestments are planned for any assets that have heritage value:

- Any Heritage Management Plans, Heritage Studies or Heritage Impact Statements for the asset(s) in question will be examined and notice taken of recommendations made
- In cases where no such plans exist, the Commonwealth Heritage Management Principles will be applied
- At the planning stage these shall form part of the initial proposal to be forwarded to the CPDC
- In cases of future works the University engages with the National Capital Authority (NCA) and other relevant Commonwealth, State and Territory heritage bodies to ensure that any planned actions are in keeping with heritage management principles and legislation
- In cases of divestment of a place that has, or may have, Commonwealth Heritage values, the ANU will ensure that the Commonwealth Heritage values are protected. In these instances, the University engages with Commonwealth, State and Territory heritage bodies to ensure that any planned actions are in keeping with heritage management principles and legislation
- The University seeks advice from DEWHA when it feels that any planned activities may impinge upon the heritage values of any asset(s). This is done at the planning stages of an activity, and is the first step in informing the actions to be taken by the University in regard to the protection of the heritage values of the asset(s)
- If necessary, the ANU shall prepare a Referral under the EPBC Act if works are to have a significant impact on identified Commonwealth Heritage values of a place
- This process often runs parallel to the approval process through the National Capital Authority (NCA) and/or any other State or Territory planning agencies that are required for all developments on ANU land
- Community consultation with all interested parties will continue to take place through the interaction of the CPDC, the NCA and other community groups. In addition, the ANU Heritage website facilitates the more direct dissemination of information specific to heritage matters.



Research School of Biological Sciences, Acton



Barn building, Kioloa

POLICIES AND GUIDELINES FOR PROTECTION

The ANU's corporate management framework operates in accordance with a series of policies, rather than a corporate or business plan. The University has a number of internal policies that have relevance for the management of heritage assets:

Environmental Policy

The ANU Environmental Policy² provides a framework for the University to establish itself as a corporate leader in its management of environmental issues. This is achieved through compliance with its regulatory responsibilities, as well as through an ongoing commitment to improve operational practices. The ANU Environmental Policy:

- Establishes environmental management principles
- Presents a vision-statement specifying key goals, operational objectives and strategies and policies to achieve these
- Identifies the environmental values to be protected and enhanced and the means to do this
- Identifies environmental problems to be managed and the means to do this
- Establishes an environmental audit process as the basis for evaluation and continued improvement
- Involves stakeholder groups in the formation of the ANU Environmental Management Plan

The ANU Environmental Management Plan, reviewed every five years by the University's Environment Office, takes into account the policies and processes that are outlined in the Heritage Strategy³.

Landscape Protection Guidelines

The ANU Landscape Protection Guidelines⁴ seek to clearly articulate the aims, methods and procedures to protect the landscape during works that have the potential to cause damage, and to identify the respective responsibilities of University staff and external consultants and contractors in these processes. External consultants are often an integral part of the identification and management of landscape heritage values. The Landscape Protection Guidelines identify criteria under which contractors are required to work within the ANU and the criteria for obtaining clearance to proceed with work.

² http://policies.anu.edu.au/policies/environmental_policy/policy

³ https://www.anu.edu.au/anugreen/index.php?pid=17

⁴ http://facilities.anu.edu.au/index.php?pid=350

Landscape features that have heritage significance will be included on the ANU Heritage Database. Criteria that exist for works at, or near, significant landscape features will also be applied to places that exhibit heritage value. Where relevant, specific heritage expertise and/or advice will be sought from the appropriate government agencies or through external consultants.

ANU Campus Development Plan and Campus Development Guide

The ANU Campus Development Plan and Campus Development Guide provide the necessary framework to guide the progressive development of the ANU. It allows flexibility for individual expression of the different elements, yet embraces the need to reinforce and enhance the established image of the campus.

Any locations that have, or may have, heritage values are taken into consideration in the ANU Campus Development Plan and Campus Development Guide. Development controls will be maintained for these sites.

Permission to Excavate Policy

The ANU Permission to Excavate Policy⁵ contains a set of criteria under which excavation can proceed on ANU property. This policy sets out certain items to be located and marked on the site before permission to excavate is given.

Where necessary, the Permission to Excavate Policy and the Heritage Management Manual will be integrated and used as a guidance framework for areas that have heritage values and marked for excavation. It is also necessary for clearance to be obtained from the relevant University Officer before excavation to proceed to ensure any heritage values are protected and conserved.

The ANU Heritage Management Manual explicates procedures for any sites with Indigenous Heritage values, and allows for community consultation and proper clearance prior to the commencement of any works.

Approvals Checklist for Alterations in or about Buildings

The Approvals Checklist for Alterations in or about Buildings⁶ lists three categories of approvals required for alterations in or in the vicinity of ANU buildings. The degree and location of work required dictates the level of approval that is required. Category A approvals require the direct approval of the Director, Facilities & Services, through his nominated Officer.



Anglo-Australian Telescope, Siding Spring Observatory

⁵ http://facilities.anu.edu.au/index.php?pid=364

⁶ http://policies.anu.edu.au/procedures/alterations_in_or_about_university_buildings/procedure



No. 7 Liversidge Street, Acton

The unique character of heritage assets and the need to ensure that their significance is maintained dictates that all assets with heritage values must be included as a separate list within these guidelines. All such alterations in or about these buildings and landscapes are classified as Category A and, as such, approval is required from the Director, Facilities & Services, through a nominated Officer.

Policy on Contractor Induction

The Policy on Contractor Induction⁷ applies to all Project Managers, Contractors and others appointed by Facilities & Services to undertake work on the University campus. This includes maintenance, capital works, minor works, grounds and general service contractors (e.g. cleaning and water/recycling contractors). The policy defines the induction process and the responsibilities of individual Divisional Officers. This program is coordinated by Facilities & Services and includes the scheduling of one induction workshop per month, at which all new contractors will be represented. The workshop includes a briefing on site policies in respect of the following:

- Conduct of staff when working on the University site
- OH&S policies
- Excavation policy
- Site regulations, including parking requirements and protection of the landscape
- University Environmental Policy
- Other related University policies including Equal Opportunity Policy

The Contractor Induction Booklet includes a section on proper management of locations that have, or may have, heritage values at the ANU. References to specific documents, including access to the ANU Heritage Register and ANU Heritage Management Manual are also provided.

Training of Agency Staff

The training of staff and, where necessary, students, can take place over an extended period of time and in different ways. Some of the specific processes that are undertaken include:

 Outline of heritage management policy in the ANU Induction Handbook for new staff and contractors. Staff Induction Training is undertaken on a monthly basis (see above)

⁷ http://facilities.anu.edu.au/index.php?pid=362

- Specific training on the Heritage Strategy and its interpretation for Facilities & Services Division management. This is usually undertaken on an annual basis, or when necessary for proposed developments
- Specific training workshop for University maintenance and small works divisions, including explanations of the different heritage documents and the planning/management procedures that are implemented for proposed works to heritage places. These are carried out on an annual-biannual basis, or when necessary for new developments. If necessary, specific workshops for the management of Indigenous heritage values shall be organised with consultation with the local Indigenous community(s).
- The distribution of the ANU Heritage Management Manual and access to the revised Heritage website. The Heritage Management Manual explicates procedures for dealing with heritage matters. The Heritage website is a handy resource for the dissemination of the different heritage management documents, including the Manual and Strategy. Upon revision, all those involved in developments are informed of any alterations to the Heritage Strategy, Heritage Manual or other documents, through the Heritage website.
- Specific training workshops or programs for different University staff members involved in the ANU Heritage Program shall be determined on a case-by-case basis. This shall include continued training for the ANU Heritage Officer.



Old Hospital Administration Block, Acton



No. 20 Balmain Crescent, Acton

GOVERNMENT AND COMMUNITY CONSULTATION

Government Consultation

The University seeks advice from DEWHA to ensure that any planned activities do not affect heritage values. In addition, the University also consults the National Capital Authority (NCA) and other Commonwealth, State and Territory heritage bodies to ensure that any planned actions align with Commonwealth Heritage Management Principles and legislation.

Commonwealth Heritage Legislation

The ANU is bound by the requirements of the *Environment Protection and Biodiversity Conservation Act 1999*. The EPBC Act states that a Commonwealth agency must not take any action that has, will have, or is likely to have a significant impact on the environment in Australia (s28).

The EPBC Act requires that all actions that are carried out on Commonwealth land that are likely to have a significant impact on the environment (including heritage) must be referred to the Minister.

Following the receipt of a valid referral, the Minister has 20 business days to determine if the proposed action triggers the matters protected by the EPBC Act and requires a formal assessment and approval. As part of the 20-day determination period, the Act provides a period of 10 days for public comment. This period allows an opportunity for relevant stakeholders, including Australian, State and Territory government ministers and members of the public, to comment on the proposed action.

The decision-making process involves the Minister taking account of all serious submissions regarding the proposed action. If the proposed action is not likely to be significant, the Minister grants approval and the action is undertaken in accordance with the referral. Alternatively, the Minister may approve the action, although only on the proviso that it is undertaken in a 'particular manner'.

If the proposed action is likely to be significant, it is called a 'controlled action'. A controlled action is subject to the formal environmental assessment and approval process, and would very likely involve a period of response to public comments in the public arena.

The University opened a dialogue with DEWHA in the early stages of its Heritage Program and this relationship has continued with the submission of Management Plans and Heritage Impact Statements.

Australian Capital Territory Heritage Legislation

Within the ACT, developments in relation to external and landscape works on ANU land require the approval of the National Capital Authority (NCA). Before approval is given for any development or alterations to listed sites, the University must satisfy the NCA that it has adhered to all Commonwealth, State and Territory heritage legislation in force in the ACT. Within the ACT there are two major pieces of legislation that have relevance for heritage assets: the Land (Planning and Environment) Act 1991 and the ACT Heritage Act 2004.

The University has established a relationship with the NCA due to its obligations regarding approvals for capital works on ANU land within the ACT. The Heritage Project Officer has also consulted with ACT Heritage regarding how the University's requirements under the EPBC Act will affect those assets that are registered on the ACT Heritage Register.

Draft versions of the ANU Heritage Strategy will be forwarded to ACT Heritage for comment to ensure that the planned actions of the ANU adhere to the relevant Territory legislation.

New South Wales Heritage Legislation

Within NSW there are a number of legislative frameworks that must be adhered to regarding heritage matters. The major pieces of legislation are the *Environment Planning and Assessment Act 1979, NSW Heritage Act 1977* (amended in 1998 and Regulations 2005, enacted) and *National Parks and Wildlife Act 1974.* As previously stated, the ANU is required to fulfil all State and local government planning laws and regulations when it intends to undertake certain activities within its properties. The Heritage Project Officer has also consulted with the NSW Heritage Office regarding how the University's requirements under the EPBC Act may affect any sites that are located within NSW.

Draft versions of the ANU Heritage Strategy will be forwarded to the NSW Heritage Office for comment to ensure that the planned actions of the University adhere to the relevant State legislation.

Victorian Heritage Legislation

Within Victoria the main legislation that governs heritage matters is the *Victorian Heritage Act 1995*, amended in 2004. The Heritage Project Officer has also consulted with the Victorian Heritage Office regarding how the University's requirements under the EPBC Act may affect any sites that are located within Victoria.

Final versions of the ANU Heritage Strategy will be forwarded to the Victorian Heritage Office.



Old Department of Health Laboratory, Acton



Menzies Library, Acton

Northern Territory Heritage Legislation

The two main pieces of heritage legislation within the Northern Territory are the Northern Territory Heritage Conservation Act 1991 and the Northern Territory Aboriginal Sacred Sites Act 1989. The Heritage Project Officer has consulted with NT Heritage regarding how the University's requirements under the EPBC Act may affect any sites that are located within the Territory.

The finalised version of the ANU Heritage Strategy will be forwarded to the Northern Territory Heritage Office.

Community Consultation

The general community consultation process that is, and will continue to be, employed by the University is as follows:

- Identify all government stakeholders in relation to a proposed action
- Identify all relevant NGOs and Indigenous groups that may be stakeholders in relation to a proposed action
- Inform all identified stakeholders of the proposed actions. This may include, but is often not restricted to, such media as: the University Heritage website, public notices in local and national newspapers, public meetings, etc
- Receive submissions from interested stakeholders noting any concerns or issues that are raised
- Prepare a report that specifically identifies what issues have been raised and how these have been dealt with by the University
- Distribute this report to all interested stakeholders

General Community Consultation

Consultation with the community as a whole is an integral part of heritage management. It is only through community consultation that stakeholders can be identified and the values of heritage places can be properly understood. The interaction of the CPDC, the NCA and other community groups ensures that there is already a high level of community consultation in regards to heritage matters at the ANU. The ANU Heritage website facilitates the more direct dissemination of information specific to heritage matters. It is used to publish draft Heritage Management Plans and reviews of the University's Heritage Strategy, inviting public comment before these documents are finalised and sent to the Minister for advice (s341S). Commonwealth agencies must publish HMPs on the Internet and in the Government Gazette (Regulation 16.05). Pursuant to Section 341X(3) of the EPBC Act, notice is given on the ANU Heritage website and in a daily national newspaper inviting comments on plans and reviews. These comments will be considered when preparing the final draft of these documents for submission to DEWHA, the Australian Heritage Council and/or the Minister. Proposals for major works on or about heritage assets will also be published on the ANU Heritage website and in local press, inviting comments from interested parties. The University will also seek to identify any NGOs that may have an interest in these matters and contact them so that this information can be distributed to their members. A list of relevant organisations and contact details for these organisations is available to internal staff through the ANU Heritage Management Manual.

Indigenous Community Consultation

The ANU acknowledges the importance of Aboriginal sites to the Indigenous community and attempts have been made to contact the Indigenous groups that are present in areas where the ANU has land. These are as follows:

- Buru Ngunnawal Aboriginal Corporation, ACT
- Ngunnawal Aboriginal Corporation, ACT
- Ngunnawal Local Aboriginal land Council, ACT
- Bateman's Bay local Aboriginal Land Council, NSW
- Coonabarabran Aboriginal Land Council, NSW

It is vital that any planning or development decisions at locations that have, or may have, Indigenous Heritage values are determined only after consultation with the relevant communities. In this, the Indigenous Heritage Management process outlined in *Ask First: A guide to respecting Indigenous Heritage places and values*⁸ is adhered to. Generally, this includes identification of the Traditional Owners or other Indigenous people with rights and interests in the area, and discussions with these people to determine an appropriate process for addressing Indigenous Heritage matters. The process in *Ask First* will be followed to identify Indigenous stakeholders; the communities or individuals will be contacted and asked to identify any special management requirements.

In addition, the principles outlined in the Burra Charter are also adhered to when making decisions that may affect Indigenous Heritage values. The Burra Charter provides guidance for the conservation and management of places of cultural significance.

Other guiding documents prepared by the Australian Heritage Commission that may be referred to in respect to Indigenous Heritage places include *Protecting Natural Heritage*; *Australian Natural Heritage Charter for the Conservation of places of*



No. 26 Balmain Crescent, Acton

⁸ http://www.environment.gov.au/heritage/ahc/publications/commission/books/ask-first.html



Melville House, Melbourne

Natural Heritage Significance and Protecting Local Heritage Places – A Guide for Communities.

As a matter of procedure, the ANU contacts the relevant Indigenous groups if there is any possibility that actions planned on ANU land could disturb known sites. These groups are informed of the planned actions, both verbally and in writing, seeking their views regarding the planned actions. These protocols are designed to not only meet the University's statutorv obligations but, more importantly, as an acknowledgement that consultation and negotiation are central to the Indigenous Heritage management process. The University recognises that Indigenous people often have a broad range of issues that they need to address and seeks to involve the relevant communities in any planned activities or if matters related to Indigenous Heritage values are discovered at any stage throughout the process of activities on University land. The general principles for identifying and managing Indigenous places used by the ANU are outlined below:

- Identify traditional owners and other people with rights and interests in the area
- Meet with relevant Indigenous people to describe the project or activity
- Agree on a process for addressing Indigenous Heritage matters
- Undertake background research
- Actively involve the relevant Indigenous people in the identification and management of heritage values

These broad outlines form the basis of the Indigenous Heritage Management Procedures that are included in the University's Heritage Management Manual.

Internet-based Information System

The ANU Heritage website, updated annually, is the main forum for publicising heritage information relevant to the University and the general community. It consists of three major components:

- Electronic Heritage Database (required under Section 341ZB of the EPBC Act and including information as required under Regulation 10.03G of the EPBC Act)
- A forum for the publication of draft Conservation Management Plans, the Heritage Management Policies of the ANU, the ANU Heritage Management Manual, the triennial review of the Heritage Strategy and any reviews of Heritage Management Plans

• Reports and monographs that relate to the heritage of the ANU, information relating to heritage trails, current projects that are being undertaken at the University that have a heritage dimension and any other relevant information as a part of the University's community awareness program

Procedures for Raising Community Awareness

In general, the procedures for raising community awareness of heritage matters at the University are as follows:

- Continued consultation with the community through the CPDC
- Continuation of training provided to ANU staff and contractors in heritage management procedures
- The continued development of the ANU Heritage website in order to transmit knowledge of heritage assets on the University's heritage properties
- Implementation of the community consultation process
- The development of heritage trails or walks through areas of ANU property that exhibit heritage values. This includes the development of signage and interpretative materials as the heritage values of places are revealed through the identification and assessment program (refer Appendix B)
- Any sacred, secret or sensitive information shall not be disclosed to the public.

Conflict Resolution

It is acknowledged that the implementation of the Heritage Program at the ANU may cause conflict with staff in various areas, particularly those who may be involved with performing work on or about heritage assets, or with the existing occupants of the places. In addition, conflict over proposed developments may also arise with stakeholders not officially affiliated with the ANU. The conflict resolution process, for both ANU and external stakeholders, is outlined below:

- 1. An officer nominated by the Associate Director, F&S, will meet with the interested parties to hear their concerns
- 2. The nominated officer will outline the reasons for the course of action that is causing the concern, explaining the statutory and philosophical reasons for such actions
- **3.** An attempt will be made at this time to reach a satisfactory resolution to the issue(s) that have been raised



International Sculpture Park, Acton



University House Reflecting Pool, Acton

- Other interested parties may also be present at such meetings
- If the initial meeting fails to resolve the issue(s), then the nominated officer may refer the matter to the relevant government department and private organisation(s) to obtain independent expert advice
- 6. A follow-up meeting will be scheduled to further work through the issue(s) once external advice has been received
- 7. In the event of unresolved conflict formal advice is sought from DEWHA
- 8. If necessary, a referral will be sought
- All concerned parties will be informed of any referral being sought and how the referral process works and what the implications of a referral are for the proposed project
- If any parties are unsatisfied after these actions, they will be directed to the relevant officer within DEWHA for further independent advice

HERITAGE MANAGEMENT RESOURCES

A budget has been established at the ANU to maintain all the built assets at a functional level. This funding includes the maintenance of heritage assets, but does not extend to extensive conservation activities. These will be undertaken on a case-by-case basis, as major refurbishment projects are proposed at places with heritage values. IN many cases, funding is sought from local, state or national grants and funding schemes. The University has identified dedicated funding for the development of the Heritage Strategy, Heritage Manual, Heritage website and Register, community awareness programs and Management Plans.

There is no specific budget information that relates to individual buildings on ANU campuses. However, the total maintenance budget is in the order of \$16 million per year for the next three years. This includes \$4.1 million for salaries, preventive and statutory maintenance, \$10 million for back-log maintenance and \$2 million from maintenance levy for new works, refurbishments, etc. The amount to be applied on maintenance and conservation for specific heritage buildings and sites will come out of this budget as required.

PART 3 - IDENTIFICATION OF HERITAGE VALUES AND PROPOSED WORKS



Sullivans Creek, Acton

IDENTIFICATION AND PRESERVATION OF HERITAGE VALUES

The ANU has begun a program of identification and assessment of the heritage value of its properties.

Identification

The University has identified assets on ANU property that are on the Commonwealth Heritage List and/or State or Territory Heritage Registers. It is anticipated that all assets with Commonwealth Heritage values on the Acton campus will be identified by 2013.

Heritage Management Plans

The following Heritage Management Plans have been prepared:

- Canberra School of Art, Acton, ACT
- University House, Acton, ACT
- Lennox House complex, Acton, ACT
- Toad Hall, Acton, ACT
- Drill Hall Gallery, Acton, ACT
- Acton Conservation Area, ACT
- Mount Stromlo Observatory Precinct, ACT

Heritage Studies

Aspects of the prepared Heritage Studies can often be found on the ANU Heritage website, with reproductions available upon request. Heritage Studies are available for the following places:

- Acton Campus (1993-1995)
- Spring Valley Farm, ACT
- Siding Spring Observatory, NSW
- ANU House (52-54 Collins St, Melbourne)
- 6 Moorehouse St, O'Connor, ACT
- 75-77 Madigan St, Hackett, ACT
- Yarralumla Boatshed, ACT
- Fenner Hall, ACT (210 Northbourne Avenue, Braddon)
- The Brian Lewis Crescent Houses, Acton, ACT
- The Vice-Chancellor's Residence, Acton, ACT
- The old Geophysics Building, Acton, ACT



Nundera Point shell midden, Kioloa

Indigenous Assessments

The following Indigenous Assessments have been undertaken:

- Review of Indigenous site history of all ANU campuses (result of website searches of the relevant State and Territory bodies)
- Indigenous site survey for Mount Stromlo
- Indigenous site survey for Spring Valley Farm
- Indigenous site survey for Siding Spring Observatory
- Indigenous Heritage Study Stage 1: overview of ANU Properties
- Kioloa Coastal Campus

Sullivan's Creek Study

Sullivan's Creek (originally Canberry Creek) runs through the Acton campus and provides an important north-south axis to the site. The course of the Creek has been identified as of particular historical and cultural importance to the University. A study of the history of Sullivan's Creek, tracing its original course and noting areas of the campus that show the original Creek line, has been completed. This project will be revised in line with current works and linked to the Heritage website.

Acton Tree Survey

An assessment of remnant vegetation on the ANU campus has been completed. A part of this analysis included trees that exhibit signs of cultural modification that may have cultural and historical significance. Notable examples of some species are included on the ANU Heritage Tree Trail, accessed from the ANU Heritage website.

Locations of Significant Research on the Acton campus

A historical study of the history of the ANU concentrating on the main research schools has been completed. These histories will be expanded in 2010 to incorporate locations of significant research on the Acton campus, and will stand as an important study in the identification of additional Commonwealth Heritage values at the University.

Nundera Point Conservation Project

There has been a comprehensive survey of the Nundera Point Midden Complex on the Kioloa Coastal Campus, with areas of middens showing heavy signs of erosion. After consultation with the Bateman's Bay Local Aboriginal Land Council and Commonwealth and State Heritage agencies a plan to protect and conserve these areas has been formulated and successfully implemented.

Fiftieth Anniversary of the original Paleomagnetic Hut

The original Paleomagnetic Hut was the location of groundbreaking geological research in the early 1950s on the Acton campus. Work at the site helped to establish the now accepted theory of continental drift and the reversal of the earth's magnetic field. The fiftieth anniversary of research at the site included developing a history of the building and people involved and the unveiling of a heritage plaque on the remains of the Hut. A page has also been prepared for the Heritage website.

Transfer of the 50-inch Great Melbourne Telescope

The 50-inch Great Melbourne Telescope (GMT) was originally made in Ireland in 1868 and transferred to the Melbourne Observatory soon after. In the 1940s the GMT was transferred to Mount Stromlo, where it was used to conduct important scientific research. Research conducted from the instrument was abruptly cut short when it was badly damaged in the 2003 bushfires and was no longer operational on the site. The ANU has gifted the remains of the telescope back to Melbourne, where it is anticipated that members of Museum Victoria and the Astronomical Society of Victoria will restore and re-install the instrument in its original building.

ANU Building Macro-Chronology

The ANU's Acton campus has been developed by numerous site planners at different times in the past 60 years. This has resulted in a widely dispersed pattern of construction and a unique building history. A macro-chronology of buildings associated with the University, either at Acton or elsewhere and including those buildings that have been demolished, has been prepared and added to the ANU Heritage website. This wealth of information is not only a fascinating reference, it is also an important administrative document, serving to inform internal and external University staff on the nature of the Acton campus. An in-depth study of the naming of precincts, streets and buildings has also been conducted and added to the ANU Heritage website.

It is hoped that these documents will assist in the further identification of heritage assets at the Acton campus, and will be expanded in the future as additional information is uncovered.



Removal of the Great Melbourne Telescope, Mount Stromlo Observatory

ANU HERITAGE ASSETS

Current Use of Assets with Commonwealth Heritage values

The following table provides a detailed list of assets controlled by the University that are included on the Commonwealth Heritage List, along with their current use.

Sset Current Use		Negative impacts of use?	
Old Canberra House	Crawford School	No	
OCH - Chauffeur's Cottage	Crawford School	No	
OCH - Gardener's Cottage	Crawford School	No	
OCH - Garden Shed	Crawford School	No	
OCH - Tennis Court	Tennis court	No	
OCH - Tennis Shed	Tennis shed	No	
Lennox House - A Block	School of Arts Studio	No	
Lennox House - D Block	Heritage Childcare Centre	No	
Lennox House - E Block	Heritage Childcare Centre	No	
Lennox House - F Block	Heritage Childcare Centre	No	
Lennox House - G Block	Heritage Childcare Centre	No	
Lennox House - H Block	Heritage Childcare Centre	No	
Lennox House - I Block	Currently unoccupied	No	
Lennox House - Laundry A	School of Arts Studio	No	
14 Balmain Crescent	University offices (Forum for European- Australian Science & Technology)	No	
16 Balmain Crescent	Central Canberra Family Day-Care	No	
18 Balmain Crescent	University offices (RSSS)	No	
20 Balmain Crescent	Currently unoccupied	No	
22 Balmain Crescent	Acton Early Childhood Centre	No	
26 Balmain Crescent	University offices (PARSA)	No	
28 Balmain Crescent	University offices (Academy of the	No	
20 Damain Crocoont	Social Sciences in Australia)		
16 Lennox Crossing	Crawford School	No	
(Constable's Cottage)			
3 Liversidge Street	University offices (Australian Academy of the Humanities)	No	
5 Liversidge Street	National Centre for Security	No	
7 Liversidge Street	Currently unoccupied	No	
8 Liversidge Street	Residential accommodation	No	
9 Liversidge Street	University offices (Contemporary China Centre)	No	
Old Hospital Buildings - Administration Block	University offices (RSES)	No	
OHBs - Isolation Block	University offices (CMHR)	No	
OHBs - Laboratory	University offices (Gardener's Depot)	No	
OHBs - Animal House	University offices (Gardener's Depot)	No	
OHBs - Nurses' Quarters	University offices (NCEPH)	No	
OHBs - Tennis Court	Tennis court	No	
OHBs - Auxiliary Canteen	Tennis shed	No	
Canberra School of Music	School of Music	No	
Canberra School of Art	School of Art	No	
Drill Hall Gallery	Art Gallery	No	
R.G. Menzies Building	University Library	No	
Toad Hall	Student accommodation	No	
University House	Postgraduate accommodation	No	
Mount Stromlo Observatory	RSAA	No	

DEVELOPMENTS OR DISPOSALS

To ensure that any Commonwealth Heritage values are considered in future planning, emphasis is placed on the Commonwealth Heritage Management Principles. Where necessary, the process will involve reference to any existing Heritage Management Plans, consultation with external consultants for technical expertise, or consultation with interested parties, DEWHA or the Australian Heritage Council.

Old Canberra House

The Minister for the Environment, Heritage and the Arts, upon advice from DEWHA, recently granted approval for the new Crawford School of Economics and Government to be constructed to the west of Old Canberra House and the W.E.H. Stanner Building, located on the Acton peninsula to the south of the campus. Old Canberra House was constructed in 1913 for the Administrator of the Federal Territory and was the first substantial brick building erected in the Capital. Though Old Canberra House has been heavily altered in the past, the current modifications have undoubtedly had an impact on the Commonwealth Heritage values of the place. Approved works include a link to be opened in the west wall of the main building, the transfer of the chauffeur's cottage and garden shed from their original locations and the permanent alteration of the surrounding landscape.

As part of the approval process certain conditions were requested of the ANU. These included a full recording of the Commonwealth Heritage values inherent in the Acton Conservation Area the preparation and of а Heritage Management Plan, which was submitted for comment to DEWHA in November 2009. The development has led to tighter planning controls for the Acton peninsula area and, in particular, in the Acton Conservation Area itself. A Heritage Interpretation Plan will also be finalised and implemented for the Old Canberra House zone.

Old Canberra Community Hospital Buildings, Acton

Proposed works for 2010 include the demolition of B Block of the Old Hospital Buildings to make way for a new entrance and research facilities of the Research School of Earth Sciences. A feasibility study of the development included the preparation of a heritage study of the building by local Heritage Architect, Mr John Armes. Upon his recommendations, a historical study was undertaken as part of the preparation of the Acton Conservation Area Heritage Management Plan. The Plan has now been opened for public comment, allowing an opportunity for the local



Old Canberra House, Acton



Toad Hall, Acton

community to provide feedback on the proposed demolition of the building. It should be noted that, while the building does not have Commonwealth Heritage values, it is nominated for the ACT Heritage Register.

The gardener's depot (old Animal House and laboratory of the old Hospital) may be altered in the future to accommodate offices of the Centre for Mental Health Research (already located in buildings nearby). The works have not yet been officially investigated, although any developments must be sympathetic to both buildings as a separate complex, yet at the same time their connection to the other hospital buildings must not be obscured.

26 Balmain Crescent, Acton

In 2007 the cottage and annex at 26 Balmain Crescent was refurbished. The refurbishment required careful demolition and remodelling work to bring the cottage's interior to the standard required for modern office needs while retaining the external facades. Specific works included the sympathetic developments to the already heavily altered interior and landscape modifications that were prepared in sympathy with the buildings and established gardens.

16 Lennox Crossing, Acton

The Acton Conservation Area Heritage Management Plan identified the need for repairs or conservation work to the small buggy shed/stables associated with the cottage at number 16 Lennox Crossing. As per recommendations made in the Plan, possible actions for the future uses of the garage are being investigated. It is anticipated that an acceptable outcome shall be achieved by late 2010.

RG Menzies Library

At the end of 2007 a proposal was made for the complete removal and replacement of the lower copper roof of the RG Menzies Building. After consultation with DEWHA, however, these plans were revised. Measures were taken to conserve the original copper-pan roofing, with the addition of an impermeable membrane above to remedy flaws in the original design.

Toad Hall

Requests were made by Facilities & Services to alter the external façade of Toad Hall with the addition of security cameras and a roof safety system attached directly to the fabrics. After consultation with the ANU Heritage Office, however, these plans were cancelled due to the expected negative effect to the original fabrics of the building. Sympathetic works include the installation of eye-lets on the roof

that will not be visible from ground-level and security cameras not attached directly to the building.

Other necessary works to Toad Hall include the replacement of the windows and some window frames. The need for these works was outlined in the Toad Hall Conservation Management Plan (2007). It is anticipated that the works shall be undertaken in 2010.

Canberra School of Art

Recent alterations to the School of Art have included minor refurbishments to the conversation pit in the Art Library to address privacy and safety concerns and to provide a more relaxed and open atmosphere for the users of the space. The pit is considered a unique and important social venue of the building.

Repairs were also undertaken to the main gallery of the School of Art after the major hailstorms of February 2007.

Canberra School of Music

The roof of the School of Music was badly damaged in the major hailstorms of February 2007. Sympathetic repairs have been undertaken and the Llewelyn Hall, one of the most important social arenas of the ANU campus, was refurbished and modernised.

Mount Stromlo

Major works have been undertaken at the Mount Stromlo Observatory site since 2006. Primarily, these have included the construction and opening of the new Commonwealth Solar Observatory Building, a development that has done much to revitalise the past mystique of the site after the Canberra 2003 bushfires. Other alterations to the site have included the transfer of the 50-inch Great Melbourne Telescope in 2008, with keen anticipation that the Commonwealth Heritage listed instrument will be restored and re-instated in its original building at Melbourne Observatory (now Royal Botanic Gardens).

Proposed works within the life of the Heritage Strategy include repairs and restoration works to the Reynolds Telescope dome building, and the possible conversion of the lower storey into research space for the Research School of Earth Sciences.

After consultation with DEWHA, an appropriate site for a new gardener's depot at Mount Stromlo was determined, and other works have also been discussed. Of note, these include the possible restoration of the Director's Residence and Oddie Telescope.



School of Art, Acton



Endangered Aprasia parapulchella, Spring Valley Farm

REPORTS AND REVIEWS

The Australian National University has an established 'internal control framework' which covers a range of responsibilities, objectives, activities and business units and processes. Through a series of policies, procedures and guidelines, this framework addresses financial, operational and compliance elements, and includes financial planning and reporting, due diligence examination, contract tendering, risk management, governance structure and health, safety and the environment. The ANU will utilise the internal policies and procedures as a mechanism to monitor and review performance with regard to implementation of the Heritage Strategy, and general compliance with organisational responsibilities and obligations under the EPBC Act.

The University undertakes regular monitoring of all assets, which includes maintenance works and the relative condition of fabrics or items that are known to be of heritage significance. The condition and integrity of the heritage values are recorded in Heritage Studies or Heritage Management Plans.

There are a number of statutory reports that are required under the EPBC Act, as well as internal reporting measures that the University is required to undertake. There are three main reports that must be presented to the Minister. Table 1 demonstrates the inter-relationship of the reports.

Heritage Strategy Triennial Review

The Director, Facilities & Services or an appointed nominee, will prepare a triennial review of the Heritage Strategy that will be forwarded to the Minister in accordance with Section 341ZA(5) of the EPBC Act. Under the requirements of the Act, this report will include the following:

- An outline of consultation undertaken with relevant stakeholders, including Indigenous stakeholders, in the review process
- A summary of ANU's achievements against its objectives for management of its heritage places
- An evaluation of the success of each of the matters included in the ANU Heritage Strategy in achieving the identification, protection, conservation and presentation of Commonwealth Heritage values
- An update on the extent to which the identification and assessment of Commonwealth Heritage values of the ANU has been achieved, and the values included in the University's heritage register
- An update on the progress and timeliness of the preparation of management plans

- An outline of physical changes that have occurred to the ANU's Commonwealth Heritage places since the previous Heritage Strategy was prepared, and of any expected changes
- An update on progress with Commonwealth Heritage training programs
- A specification of the time-frame for updating the Heritage Strategy following the review
- An update on other Commonwealth Heritage issues relevant to the ANU's management of Commonwealth Heritage places in accordance with the Commonwealth Heritage Management Principles

Report of Heritage Program and Heritage Register

In accordance with the EPBC Act (341ZB), the University is to produce a report for the Minister that will provide details of the Heritage Program. The report concerns the implementation of the Heritage Strategy, rather than its progress. Of note, this includes the status of the program to identify Commonwealth Heritage values for each place it owns or controls, and a copy of the University's register of places that have Commonwealth Heritage, or other, values.

Report on the Heritage Administration Plan

The Director, Facilities & Services, or an appointed nominee, will undertake reporting on the success of the ANU Heritage Administration Plan. This report will be an internal management document that will form part of the annual ANUgreen Report. It will outline the success of the ANU Heritage Program in regards to achievements measured against objectives. These annual reports will form the basis for the triennial review of the Heritage Strategy.

Report on the Environment

The University will also continue to submit an annual report on the environment, as required under Section 516A of the EPBC Act. Though 'environment' includes the *heritage values of places*, the Report on the Environment will be separate from that submitted under Section 341ZB of the EPBC Act.

Report	Statutory Requirement	Primary concerns
Heritage Strategy and	Yes	Refer EPBC Act Regulations
Triennial report		10.03F
Heritage Program and	Yes	Identification program and
Register		Updating of Heritage Register
ANUgreen Heritage	No	Progress of Implementation
Annual Reports		and Success of ANU Heritage
		Program
Environmental Report	Yes	Environment

Table 1: Relationship of reports produced as part of the Heritage Program



Old Hospital Canteen and tennis court, Acton



Ruins of the Director's Residence, Mount Stromlo Observatory

ACTIONS AND PROPOSED TIMEFRAMES

Heritage Studies

Before the heritage values of assets on ANU land can be determined, it is often necessary to undertake Heritage Studies of individual locations or groups of buildings. The Studies are the basis of the identification program, as required under Section 341ZB(1) of the EPBC Act, and are based on Commonwealth Heritage criteria. This process will include the application of *The Australian National Heritage Charter⁹*, *Ask First¹⁰*, *The Burra Charter¹¹* and the principles outlined in Kerr's *Conservation Plan¹²*. Where objects, furniture or other movable heritage items contribute to the heritage significance of the place, *A Guide to Assessing the Significance of Cultural Heritage Objects and Collections¹³* will also be applied. The progress of Heritage Studies are shown below, with proposed actions. Where necessary, the natural heritage of the different locations will also be examined.

Appendix B contains a flow diagram for the identification and assessment process for heritage properties.

Place	Heritage Study	Year Completed	Action
Acton Campus	Yes	1993	Review and update
Spring Valley Farm	Yes	2005	Update as necessary
Kioloa Coastal Campus	No	-	Prepare Heritage Study
Siding Spring Observatory	Yes	2005	Update as necessary
North Australia Research Unit (NARU)	No	-	Prepare Heritage Study
ANU House (52-54 Collins St, Melbourne)	Yes	2007	Update as necessary
6 Moorehouse St, O'Conner, ACT	Yes	2007	Update as necessary
16 Watson St, Turner, ACT	No	-	Prepare Heritage Study
75-77 Madigan St, Hackett, ACT	Yes	2007	Update as necessary
Yarralumla Boathouse, ACT	Yes	2007	Update as necessary

Table 2: Status of Heritage Studies

⁹ http://www.environment.gov.au/heritage/ahc/publications/commission/books/australian-national-heritage-charter.html

¹⁰ http://www.environment.gov.au/heritage/ahc/publications/commission/books/ask-first.html

¹¹ http://www.icomos.org/australia/burra.html

¹² Kerr, J.S. 2000. The Conservation Plan. National Trust of Australia (NSW).

¹³ http://www.collectionsaustralia.net/sector_info_item/5

Heritage Management Plans

The requirements of the EPBC Act are such that Heritage Management Plans must be completed for all Commonwealth Heritage listed assets on ANU land. These assets, as identified to date, and the progress of Management Plans for each are outlined in the following table, with proposed actions. Though HMPs are to be reviewed and updated every five years, priority is given to those sites that may be at risk.



Liversidge Street, Acton

Place	НМР	Year Completed	Action
Acton Conservation Area (including Old Canberra House zone, Lennox House zone, Acton cottages zone and old Canberra Community Hospital zone)	Yes	2009	Submit to AHC
Lennox House zone	Yes	2007-08	Review & update
Canberra School of Music	No	-	Prepare HMP
Canberra School of Art	Yes	2000	Review & update
Drill Hall Gallery	Yes	2006	Awaiting AHC comment
R.G. Menzies Building	No	-	Prepare HMP
Toad Hall	Yes	2007	Awaiting AHC comment
University House	Yes	2001	Review & update
Mount Stromlo Observatory	Yes	2004	Review & update

Table 3: Status of Heritage Management Plans

If, during the course of preparation of Heritage Studies, other assets are identified as having Commonwealth Heritage values, these should also have Heritage Management Plans prepared for them. The completion date for management plans for places not yet on the Commonwealth Heritage List will not be possible to determine until the identification and assessment process is complete.

TIMEFRAMES

The following table shows the expected timeframes for the completion of the above tasks. This will provide the basis for outcomes and objectives to be outlined in the Heritage Administration Plan, reproduced as Appendix A.

Objective	Expected Completion Date
Upgrade of ANU Heritage website	Feb 2010
RG Menzies Library HMP	Mar 2010
Significant research spaces Heritage Study	Oct 2010
NARU Heritage Study (incl. natural, Indigenous or historic heritage)*	Oct 2010
School of Music HMP	Dec 2010
Upgrade of ANU Heritage Website	Feb 2011
Acton campus Heritage Study (incl. natural,	May 2011
Indigenous or historic heritage)*	,
Kioloa Heritage Study (incl. natural, Indigenous or historic heritage)*	May 2011
Mount Stromlo HMP (review/update)	Jun 2011
School of Art HMP (review/update)	Aug 2011
University House HMP (review/update)	Dec 2011
Upgrade of ANU Heritage Website	Feb 2012
Siding Spring Heritage Study (incl. natural, Indigenous or historic heritage)*	Jun 2012
Spring Valley Farm Heritage Study (incl. natural,	Sep 2012
Indigenous or historic heritage)*	
Acton Open Day (for Canberra's anniversary in 2013)	Aug-Sep 2012
Review of triennial objectives	Dec 2012

*Upon completion of the Heritage Studies for each of the main ANU campuses a written report will be submitted to the Minister for the Environment, Heritage and the Arts that provides details of the identification program and a copy of the updated ANU Heritage Register.

APPENDIX A

Heritage Administration Plan 2010-2012



THE AUSTRALIAN NATIONAL UNIVERSITY

HERITAGE ADMINISTRATION PLAN

2010-2012

November 2009

Introduction

The lands that fall under the jurisdiction of the Australian National University are spread over a number of campuses around Australia. Those with heritage values may be registered on the Commonwealth Heritage List, or local, state or territory heritage registers.

The University values its heritage and aims to retain sites, buildings and significant landscapes wherever feasible. It has both moral and legal obligations to preserve and interpret the heritage found on these sites to the campus communities and general public. This must be done in a way that is compatible with the core activities of the University and in a way that will not impact negatively on the University in terms of financial or space management considerations.

The ANU Heritage Office seeks to properly manage heritage sites in line with the requirements of the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act). A triennial Heritage Administration Plan is prepared to outline sufficient methods of identification, protection and conservation of sites that have heritage values on University land. The effectiveness of this plan will be reviewed annually, with a comprehensive report prepared and submitted to the Department of the Environment, Water, Heritage and the Arts every three years, as per the requirements of the EPBC Act.

Heritage Administration Goals 2010-2012

The Heritage Administration Goals 2010-2012 are threefold:

- 1. The identification of heritage on land under ANU control
- 2. The effective conservation and management of places with identified heritage values
- **3.** The interpretation of heritage values for the management, users and visitors of the sites. This is particularly important in the lead-up to the centenary of the founding of Canberra in 1913.

Scope

The Heritage Administration Goals, as outlined in this Plan, are to be read in conjunction with the ANU Heritage Strategy. The Plan details specific actions arising from the sections of the Heritage Strategy that concern the following:

- Endorsement of the ANU Heritage Strategy by the Minister for the Environment, Heritage and the Arts.
- Preparation of Heritage Management Plans for sites that have Commonwealth Heritage values (including any necessary reviews)
- Preparation of Heritage Studies to assist in the identification of heritage values
- Upgrade of ANU Heritage website and other important community outreach programs

FORMAL APPROVAL OF ANU HERITAGE STRATEGY 2010-2012

The first ANU Heritage Strategy was completed in 2006, and provided guidelines for and goals to be achieved as part of the University's Heritage Program. The updated Heritage Strategy reflects the original philosophy behind the continued implementation of the Heritage Program, yet outlines much more specific goals to be achieved by 2013.

ACTION 1

Update ANU Heritage Strategy and gain Ministerial approval for the document by 30th June 2010

HERITAGE MANAGEMENT PLANS

The ANU has produced a number of Heritage Plans for locations that have Commonwealth Heritage values. These include Plans for independent buildings or larger complex sites. The Plans are used as valuable management tools for the different locations, and often include the natural heritage values of the place.

It is anticipated that Management Plans for all sites that have been assessed as having Commonwealth Heritage values will be prepared by early 2013. This is particularly significant for sites within the ACT which will be part of the Capital's centenary celebrations.

The following table outlines specific timeframes for the preparation of Heritage Management Plans. It should be realised that priorities may change, depending upon possible risks to the identified Commonwealth Heritage values. Further Plans will be proposed when additional Commonwealth Heritage values are recognised.

Place	Estimated Completion date
RG Menzies Library	Mar 2010
School of Music	Dec 2010
Mount Stromlo (review/update)	Jun 2011
School of Art (review/update)	Aug 2011
University House (review/update)	Dec 2011

ACTION 2

Prepare Heritage Management Plans for all locations that have been identified as having Commonwealth Heritage values by Dec 2012

HERITAGE STUDIES

Heritage Studies are an important tool for the assessment of sites that may have Commonwealth, or other, Heritage values. They are often prepared when risks are identified at a location that may have heritage values, and may include natural, Indigenous or historic heritage assessments. Any sacred, secret or sensitive information will be provided to DEWHA, though shall not be accessible by the public.

It is anticipated that the proposed Heritage Studies will identify a number of locations that have Commonwealth Heritage values. Management Plans for these additional places will be examined as part of the 2013-2015 ANU Heritage Strategy.

The following table outlines specific timeframes for the preparation of a number of Heritage Studies. Again, it should be realised that priorities may change depending upon possible risks to the place.

Place	Estimated Completion date
Significant research spaces, Acton, ACT	Oct 2010
North Australia Research Unit (NARU), NT (incl. natural heritage)	Jun 2010
Acton campus, ACT (incl. natural heritage)	May 2011
Kioloa Coastal Campus, NSW (incl. natural heritage)	May 2011
Siding Spring Observatory, NSW (incl. natural heritage)	Jun 2012
Spring Valley Farm, ACT (incl. natural heritage)	Sep 2012

ACTION 3

Prepare Heritage Studies for all campuses to identify any Commonwealth Heritage values by Dec 2012

ANU HERITAGE WEBSITE

The ANU Heritage website was launched in 2006. Regular reviews of the website are necessary to ensure that any pertinent information is disseminated to the University community. The Heritage website is also used to display the ANU Heritage Register and Heritage Trails. Heritage Management Plans and some Heritage Studies are also displayed on the website for public comment.

ACTION 4

Ensure ANU Heritage website is updated annually

COMMUNITY OUTREACH AND CONSULTATION

The history of the ANU's Acton campus is not only significant for the history of the University, but also very significant for the history of the Federal Capital Territory. The Acton Conservation Area contains many buildings and landscapes that together make up one of the first "suburban subdivisions" of Canberra, and the earliest to display socio-economic class separation as based upon the contours of the land. The locations were the site of many 'firsts' for the Capital, including architectural forms, landscape features and social gatherings and events.

It is important that proper interpretive materials are installed prior to the anniversary in March 2013 of the foundation of the Capital. As part of the celebrations, visitors and users of the place should be able to gain an in-depth understanding of the formation and development of the early years of the Capital. Preliminary preparations should include an Acton Open Day, a number of heritage tours and controlled public access to a number of the most intact buildings and landscapes.

ACTION 5

Install interpretive materials and investigate methods of showcasing the early Acton buildings and landscapes to celebrate the anniversary of the Capital in 2013

Objective	Expected Completion Date
Upgrade of ANU Heritage website	Feb 2010
RG Menzies Library HMP	Mar 2010
Significant research spaces Heritage Study	Oct 2010
NARU Heritage Study (incl. natural, Indigenous or historic heritage)	Oct 2010
School of Music HMP	Dec 2010
Upgrade of ANU Heritage Website	Feb 2011
Acton campus Heritage Study (incl. natural, Indigenous or historic heritage)	May 2011
Kioloa Heritage Study (incl. natural, Indigenous or historic heritage)	May 2011
Mount Stromlo HMP (review/update)	Jun 2011
School of Art HMP (review/update)	Aug 2011
University House HMP (review/update)	Dec 2011
Upgrade of ANU Heritage Website	Feb 2012
Siding Spring Heritage Study (incl. natural, Indigenous or historic heritage)	Jun 2012
Spring Valley Farm Heritage Study (incl. natural, Indigenous or historic heritage)	Sep 2012
Acton Open Day (for Canberra's anniversary in 2013)	Aug-Sep 2012
Review of triennial objectives	Dec 2012

PROPOSED TIMETABLE

APPENDIX B

The ANU Heritage Register

The ANU has developed a Heritage Register of its properties currently listed on the Commonwealth Heritage List, Register of the National Estate, and other places that are registered on State, Territory or local heritage lists. The ANU Heritage Register is updated annually by the Heritage Project officer to ensure that the information remains current.

Places are added to the ANU Heritage Register by the Director, Facilities & Services. The Commonwealth Heritage criteria are used to assess the significance of the sites, although other places that are significant for the University, though may not reach the Commonwealth Heritage list threshold, are also included. These are primarily places that have significance for the history of the University as a centre of social and research activities. Such places include University Avenue or Sullivans Creek.

The ANU Heritage Register is linked to factsheets for the most notable locations, similar to the format used for the Commonwealth Heritage List. General public have open access to both the Register and the factsheets, unless sensitive information has been recorded.

The ANU retains all records associated with maintenance works and conservation activities, and any changes of use. These documents are retained in the ANU Archives Repository and ANU Central Records, with some available upon request. ANU Facilities & Services Division also maintains recent records of works, though these are not available to the general public.

The success of the identification process of the ANU Heritage Program shall not be measured by the number of places included on the ANU Heritage Register. Rather, success shall be measured on the timely preparation of Heritage Studies for all assets, and the formal acknowledgement of the values of these places on the Register. It is anticipated that all Commonwealth Heritage assets of the University shall be identified and added to the ANU Heritage Register by December 2012.

The following table outlines all places with identified heritage values at the ANU.

ANU HERITAGE ASSETS

ANU Heritage Register ID	Location (campus bldg #)	Year constructed	Commonwealth Heritage List #	State/Territory Heritage Register	RAIA	National Trust (Chapter)
AC0001	Old Canberra House ([#] 73)	1913	105340 (ACA)	ACT(N)		ACT
AC0003	OCH Chauffeur's Cottage ([#] 73A)	1938	105340 (ACA)	ACT(N)		ACT
AC0002	OCH Gardener's Cottage ([#] 74)	Mid-late1920s?	105340 (ACA)	ACT(N)		ACT
AC0004	OCH Garden Shed ([#] 73B)	1920s?	105340 (ACA)	ACT(N)		ACT
AC0005	OCH tennis court and pavilion	1914	105340 (ACA)	ACT(N)		ACT
AC0006	Lennox House - General ([#] 75)	1911-1946	105307	ACT(R)		ACT
AC0007	Lennox House - A Block (& Laundry)	1927 (1923)	105307	ACT(R)		ACT
AC0008	Lennox House - D Block	1911-12	105307	ACT(R)		ACT
AC0009	Lennox House - E Block	1946	105307	ACT(R)		ACT
AC0010	Lennox House - F Block	1925	105307	ACT(R)		ACT
AC0010	Lennox House - G Block	1911-12	105307	ACT(R)		ACT
AC0012	Lennox House - H Block	1911-12	105307	ACT(R)		ACT
AC0013	Lennox House - I Block	1911-12 & 1923	105307	ACT(R)		ACT
AC0027	Old Community Hospital - General	1928-1936	105340 (ACA)	ACT(N)		
AC0028	Old Community Hospital - Administration Building (*61A)	1928-29	105340 (ACA)	ACT(N)	Yes	ACT
	Old Community Hospital - B Block (Female Ward) (*61B)	1928		ACT(N)	Yes	
AC0029	Old Community Hospital - Isolation Block ([#] 63)	1929	105340 (ACA)	ACT(N)		ACT
AC0030	Old Community Hospital - Nurses' Quarters ([#] 62)	1936	105340 (ACA)		Yes	
AC0031	Old Community Hospital - Animal House ([#] 64)	1928	105340 (ACA)			
AC0032	Old Community Hospital - Laboratory ([#] 64A)	1928	105340 (ACA)		Yes	
AC0033	Old Community Hospital - Auxiliary canteen & tennis	Late 1930s?	105340 (ACA)		Yes	ACT
AC0014	court ([#] 86A)					
	Acton cottages - General	1912-1929	105340 (ACA)	ACT(N)	1	
AC0020	14 Balmain Lane ([#] 67A)	1924	105340 (ACA)		1	ACT
AC0020	16 Balmain Lane (#67)	1924	105340 (ACA)	ACT(N)		ACT
AC0021 AC0022	18 Balmain Lane (*66)	1924	105340 (ACA)	ACT(N)		ACT
AC0022 AC0023	20 Balmain Crescent ([#] 65)	1924		ACT(N)		ACT
			105340 (ACA)			
AC0024	22 Balmain Crescent (#72)	1928-29	105340 (ACA)	ACT(N)		ACT
AC0025	26 Balmain Crescent ([#] 1B)	1928-29	105340 (ACA)	ACT(N)		ACT
AC0026	28 Balmain Crescent ([#] 71)	1925	105340 (ACA)	ACT(N)		ACT
AC0016	3 Liversidge Street ([#] 68)	1925	105340 (ACA)	ACT(N)		ACT
AC0017	5 Liversidge Street (*69)	1926	105340 (ACA)	ACT(N)		ACT
AC0018	7 Liversidge Street ([#] 70)	1913	105340 (ACA)	ACT(N)		ACT
AC0019	8 Liversidge Street ([#] 128)	1913	105340 (ACA)	ACT(N)		ACT
AC0015	16 Lennox Crossing ([#] 28)	1912	105340 (ACA)	ACT(N)	Yes	ACT
AC0038	University House (& gardens) ([#] 1)	1954-55	105190	ACT(N)	Yes	ACT
AC0039	Canberra School of Art ([#] 105)	1939	105765	ACT(N)	Yes	ACT
AC0034	Canberra School of Music ([#] 100)	1976	105636	ACT(N)	Yes	ACT
AC0035	Drill Hall Gallery ([#] 29)	1939-40	105635	ACT(N)	Yes	ACT
AC0035	R.G. Menzies Building ([#] 2)	1963	105685	ACT(N)	Yes	
	Toad Hall ([#] 30)	1903	105637			
AC0037			103037		Yes	
	Research School of Biological Sciences (RSBS) ([#] 46)	1972		ACT(N)	Yes	
	HC Coombs Building ([#] 9)	1964		ACT(N)		
	Burgmann College ([#] 52)	1971			Yes	
AC0040	Sullivans Creek	-				
AC0041	University Avenue	Formed 1969-1975				
EJLF0001	Kioloa Coastal Campus - Axe-grinding grooves	-		BBLALC		
EJLF0002	Kioloa Coastal Campus - Coastal middens	-		BBLALC		
	Kioloa Coastal Campus - Residence (Post Office 1910-80)			SLEP 1985		
MSO0003	Mount Stromlo Observatory	1911-1990s	105309			
MSO0009	Mount Stromlo - 74-inch Reflector Telescope & Coude	1953	105309		1	
	Spectroscope (MSO [#] 1)					
MSO0004	Mount Stromlo - Administration Building (MSO [*] 5)	1926-26	105309		Yes	1
MSO0012	Mount Stromlo - Director's Residence	1929	105309			1
MSO0012 MSO0016	Mount Stromlo - Diffield & Woolley Buildings (MSO [#] 12/12A)	1960s				
MSO0015	Mount Stromlo - Duffield's Grave	(1929)	105309			
MSO0015 MSO0005	Mount Stromlo - Exploratory Centre (MSO [#] 21)	1990s	105309		1	
MSO0005 MSO0008	Mount Stromio - Exploratory Centre (MSO 21) Mount Stromio - Great Melbourne Telescope (removed	19908				+
		1900	105309			
	2008) (MSO [#] 20)					
MSO001-002	Mount Stromlo - Indigenous sites	-	405000		-	
MSO0006	Mount Stromlo - Oddie 23cm Refractor Telescope	1911	105309			
	(MSO [#] 17) Mount Stromlo - Reynold's 76cm Reflector Telescope	1929	105309			
MSO0007	(MSO [#] 3)		_			
		1920s-50s	105309			
MSO0014	Mount Stromlo - Staff Housing (MSO [#] 2,3,8,18,20)			1		
MSO0014	Mount Stromlo - Staff Housing (MSO*2,3,8,18,20)Mount Stromlo - Swedish Uppsala Dome (MSO*2)	1957	105309			
MSO0014 MSO0011	Mount Stromlo - Staff Housing (MSO [#] 2,3,8,18,20)		105309 105309			
MSO0014 MSO0011 MSO0013	Mount Stromlo - Staff Housing (MSO*2,3,8,18,20)Mount Stromlo - Swedish Uppsala Dome (MSO*2)	1957				
MSO0014 MSO0011 MSO0013 MSO0010	Mount Stromlo - Staff Housing (MSO*2,3,8,18,20)Mount Stromlo - Swedish Uppsala Dome (MSO*2)Mount Stromlo - Workshop (MSO*22T)Mount Stromlo - Yale-Columbia 66cm Refractor	1957 c1952?	105309			
MSO0014 MSO0011 MSO0013 MSO0010 SVF0001-0004	Mount Stromlo - Staff Housing (MSO*2,3,8,18,20)Mount Stromlo - Swedish Uppsala Dome (MSO*2)Mount Stromlo - Workshop (MSO*22T)Mount Stromlo - Yale-Columbia 66cm RefractorSpring Valley Farm - Indigenous sites	1957 c1952?	105309			
MSO0007 MSO0014 MSO0011 MSO0013 MSO0010 SVF0001-0004 SVF0005 SVF0006	Mount Stromlo - Staff Housing (MSO*2,3,8,18,20)Mount Stromlo - Swedish Uppsala Dome (MSO*2)Mount Stromlo - Workshop (MSO*22T)Mount Stromlo - Yale-Columbia 66cm RefractorSpring Valley Farm - Indigenous sitesAprasia Parapulchella (Pink-tailed Worm-lizard)Spring Valley Farm - Box Gum Grassy Woodland	1957 c1952?	105309			
MSO0014 MSO0011 MSO0013 MSO0010 SVF0001-0004 SVF0005	Mount Stromlo - Staff Housing (MSO*2,3,8,18,20)Mount Stromlo - Swedish Uppsala Dome (MSO*2)Mount Stromlo - Workshop (MSO*22T)Mount Stromlo - Yale-Columbia 66cm RefractorSpring Valley Farm - Indigenous sitesAprasia Parapulchella (Pink-tailed Worm-lizard)	1957 c1952?	105309	Warrambungle		

ACA: Acton Conservation Area (Commonwealth Heritage List) ACT(N): ACT – Nominated Place ACT(R): ACT – Registered Place BBLALC: Bateman's Bay Local Aboriginal Land Council SLEP 1985: Shoalhaven Local Environment Plan 1985

APPENDIX C

Process for Identification and Assessment of Heritage Assets

STEP 1: GATHERING OF INFORMATION

Recruit professional assistance and skill Establish corporate recognition

Establish historical and operational contexts:

- History of entity's operations
- Places in local and regional history

Research and collate relevant information:

- The entity's own assets registers and corporate memory
- Register of National Estate (RNE); State/Territory Registers; National Trust; Local government heritage surveys; Institute of Architects and Institute of Engineers
- Bibliographic searches, e.g. HERA
- Local historical information

STEP 2: INVENTORY OF ASSETS

Collate list of potential or known heritage properties (as identified in Step 1).

Undertake physical survey of properties:

- Information for assessment
- Gather current photographs, sketches, plans, condition assessments, etc.

Gather information on identified places:

- Establish each place's historical 'themes'
- Establish history of entity's use of each place
- Identify groups with an interest in each place

STEP 3: ASSESSMENT OF HERITAGE

Assessment of natural and/or cultural significance of places identified:

- Involve professionals in various fields as relevant to the place
 - Use CHL criteria

STEP 4: REGISTER OF PLACES

Maintenance of an in-house register system:

- To contain core information in an accessible form
- Linked to Assets Management Register
- Means of transfer of data to AHC identified and agreed
- New acquisitions surveyed and entered into register
- Maintain and store related documentation
- Identify access procedures to inventory data within entity and promote

APPENDIX D

The ANU Campus Planning & Development Committee (CPDC)

The CPDC is responsible for protecting and enhancing the quality of the physical environment of the campus and ensuring an efficient land-use pattern integrated with facilities for movement of people and goods to, from and within the campus. The Committee undertakes the following:

- Make recommendations to the University Council through the University Finance Committee on policies relating to the planning and development of the University's campuses, including resources required for development and maintenance
- Implement these policies, especially in terms of decisions about siting and design of particular buildings and the development of the University's landscape and physical infrastructure
- Report through the Finance Committee to the University Council on its activities
- Provide advice to the Vice-Chancellor on the planning and development of the City West Precinct

The Committee membership includes staff and postgraduate students from the University and also includes non-University members. This broad membership ensures that the widest possible range of views and backgrounds is included in the planning process.

The CPDC meets monthly and consists of the following:

- Chair appointed by Council
- Vice-Chancellor or nominee of the Vice-Chancellor
- Two members with appropriate expertise appointed by the Vice-Chancellor
- Two members of academic staff appointed by the Vice-Chancellor
- Representative of the general staff appointed by Council on the nomination of the Vice-Chancellor
- President or nominee, Postgraduate and Research Students' Association Inc. and President or nominee, the ANU Student's Association
- Members who are not members of the University, appointed by Council
- Co-opted member
- Member of the City West Project Control Group, appointed by the Vice-Chancellor
- Lay member of Council appointed by Council
- Chair, Campus Advisory Sub-Committee